

TARIFF-INDUCED CONSTRUCTION COST ESCALATION ANALYSIS

MUNICIPALITY MODELLING TOOL

AMO

Model guide and overview

May 2025



Municipality Modelling Tool

Primary objective

A user-friendly Excel model that will help individual municipalities make an initial estimate of the expected impact of tariffs on their construction budget for FY26 and FY27.

Key User Personas:



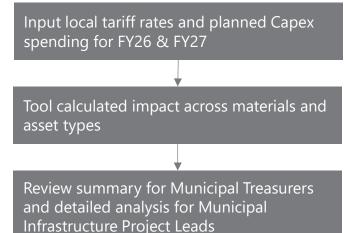
Municipal Infrastructure Project Leads who will use the tool's analysis to inform project decisions. They will support their teams to input data, analyse detailed results and interact with tariff inputs and Capex data entry.

Municipal Treasurers who need clear summaries for budget planning and focus on the aggregate impacts and key takeaways.

Key Benefits:

- **Customisable:** Each municipality inputs their own data for personalized estimates.
- **User-friendly:** Provides both high-level summaries and detailed breakdowns.
- **Time-saving:** Quickly generates initial tariff impact assessments.
- **Comparative:** Shows which factors have the highest contribution to cost increases.

How It Works



What's in – what's out?

Use cases included

Early Impact Overview

Quickly assess potential tariff effects on construction costs with approximate percentage increases to support early budget framing.

Preliminary Budget Discussion

Use initial estimates to guide budget conversation, flag at-risk projects and begin stakeholder engagement with ballpark figures.

Preliminary Tariff Screening

Enter basic tariff rates and estimated Capex to generate early-stage impact assessments and support planning decisions.

Initial Comparative Analysis

Identify which construction materials and asset types are more exposed to tariffs to prioritise detailed review.

Scenario Testing

Explore alternative tariff scenarios to estimate cost ranges, document assumptions, and identify projects that may require further analysis.

Use cases excluded

Estimate the impact on maintenance and operating budgets

Does not estimate effects on maintenance or operating budget – the tool is limited to the impact on capital expenditure budgets only.

Supply substitution

Does not evaluate potential supply substitution from domestic or alternative import sources due to the complexity and projectspecific inputs required.

Impact of indirect effects

Does not consider other indirect impacts (i.e. exchange rate shifts) – instead the model focuses on the direct effect of the import tariffs

Model overview

Home page



OXFORD ECONOMICS

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Municipality Modelling Tool

Estimating Tariff Impact on Municipal Construction

A user-friendly tool to help individual municipalities make an initial estimate of the expected impact of tariffs on their construction budget for FY26 and FY27.

Please navigate this workbook using the links below

2	Section	Tab	Description
3	Inputs >>>		
ŧ.		Core Inputs Interface	Input planned Capex spending by asset category and local tariff rates
5		Optional Project-Level Input	Additionally, if you'd like to customize your input with project-level details, fill out the table below — this is entirely optional.
5		Glossary	A consolidated list of descriptions for terms and categories used throughout the tool
7	Outputs >>>		
3		Summary	Estimated tariff impact by asset and material type
•		Detailed Breakdown	Detailed breakdown of estimated tariff impact by asset and material type
)		Downloadable Outputs	A machine readable output table that can be imported into other visualisations or software packages
L	Model >>>		
2		Model Calcuations	This sheet features all calculations used to estimate all outputs
3			
ŧ.			
5	Association of Municipalities of	Ontario (AMO) contact details	Oxford Economics contact details
5	Karen Nesbitt		Daniel Crook
7	Senior Manager, Policy		Lead Economist, Due Diligence & Freight
3	knesbitt@amo.on.ca		dcrook@oxfordeconomics.com
)			
)	End of Home Page		

Purpose

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Provides the user key information and a centralised place to help navigate the tool

- Model name and purpose
- Model navigation links & descriptions
- Contact details for key parties involved (AMO & Oxford Economics)

Core Inputs Interface

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Core Inputs Interface

Input planned Capex spending by asset category and local tariff rates

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Municipality:	Combined Ontario Municipalities
Analyst Name:	Daniel Crook
Last updated:	23/04/2025

Step 1: Please confirm that the local tariff rates for the following materials in the **green input cells** below still apply:

Material	FY26	FY27	
Reinforcing bar	25%	25%	
Structural steel	25%	25%	
Quarry Material	25%	25%	
Concrete	25%	25%	
Masonry	25%	25%	
Wood	25%	25%	
Electrical wire	25%	25%	
Glass	25%	25%	
Roofing	25%	25%	
Interior	25%	25%	
Bitumen	25%	25%	
Polyethylene pipes	25%	25%	
Plant and equipment	25%	25%	
Electrical equipment	25%	25%	
Road equipment	25%	25%	
Water equipment	25%	25%	
Vehicles	25%	25%	
Machinery & Equipment	25%	25%	
Office Equipment & IT	25%	25%	
Diesel	10%	10%	

End of Core Inputs Interface

12

Step 2: Please enter your Municipality's expected capital expenditure (\$mn) by the following asset types for FY26 and FY27 in the **green input cells** below:

Additionally, if you'd like to customize project-level details, explore the Optional Project-Level Input.

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Asset Type		FY26	FY27						
Roads	7	Daniel (Greek	н18 Л					
Bridges & Culverts				HI0 6/					
Other Transport	- 1	Gravel roads; HCB Roads (concrete/asphalt) - Alternatively Arterial and Collector roads; LCB R							
Water assets	- 1								
Storm/Sanitary Sewers	- 1		(surface treated or chip seal) - Alternatively most Local roads; Sidewalks & Curbs; Appurtenances						
Non-Residential Building	- 1								
Residential Building - low density	- 1	(Road Signs, Streetlights, Traffic Signals)							
Residential Building - medium density	- 1	03 April 20	25, 5:33 PM						
Residential Building - high density	- 1	@mention o	r reply						
Vehicles		Lemento	cp.y						
Machinery & Equipment		-	-						
Office Equipment & IT	- 1		-	1					
Total Municipal Capital Expenditure		24,841	26,075	-					

Purpose

I J K L

An intuitive user interface for **Municipal Infrastructure Project Leads** to input expected capital expenditure & local tariff rates

- Easy to understand 2-step process with clearly labelled **Input** cells to guide the user to allow the user to change:
 - Local tariff rate by material type
 - Expected capital expenditure by asset type
- General admin notes in case the analyst completes the assessment and then shares the workbook with Municipal Treasure or other stakeholders
- Added comments to each of the asset types to help with understanding

Optional Project-Level Inputs

Optional Project-Level Input

Back to Contents Tab

Additionally, if you'd like to customize your input with project-level details, fill out the table below — this is entirely optional.

6									
7	Project Name:	New Fire Station on Main S	Street						
8									-
9		The cells to th	e right can be copied down to r						
10					orange text indicates ma				1
11			Baseline Ca						
12	Input	If "Other", please specify	FY26	FY27	FY26	FY27	US Import exposure	% Retail	Checks
13	Electrical Equipment		87	76	25%	25%	49%	80%	
14	Structural steel		69	90	25%	25%	53%	60%	
15	Plant and equipment		73	51	25%	25%	32%	80%	
16	Diesel		94	91	10%	10%	45%	60%	
17	Concrete		91	92	25%	25%	1%	60%	
18	Labour		99	94	N/A	N/A	N/A	N/A	
19	Other	Firetrucks	69	93	25%	25%	100%	80%	
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Purpose

An additional input interface which allows users to input their expected capital expenditure at a project level

- Intuitive input table that then links into the model
- Allows user to adjust material intensities
- Allows uses to input "other" construction inputs
- Comments in each of the column headings to user navigate the inputs

Glossary

	В	С	D	E	F	G
	Glossary					
1						
2	A consolidated list of descriptions for t	erms and categories used throughout the tool				
4	Back to Contents Tab					
5						
6	T	Description	I			
7 8	Term/Category Asset	Asset category (i.e. roads, non-residential building, vehicles)				
9	Material/Input	Construction input				
10	Year	Fiscal year; 1 April to 31 March				
11	Asset Capex (\$mn)	Total capex for the Asset Category (i.e. Roads)				
11	Share	The material's share of Capex for the Asset				
12	US Import Exposure	Share of supply imported from the US				
14	% Retail	Difference between wholesale price and retail price				
14	Tariff	Local import tariff rate for the specified material				
16	Impact (\$mn)	Direct increase in cost as a result of the tariff				
17	Baseline Capex (\$mn)	Expected annual capital expenditure for each input before tariffs were applied				
18	% increase	Relatively increase in capex for the material as a direct impact of the tariffs				
10	Roads	Gravel roads; HCB Roads (concrete/asphalt) - Alternatively Arterial and Collector roads;				
		LCB Roads (surface treated or chip seal) - Alternatively most Local roads;				
		Sidewalks & Curbs;				
19		Appurtenances (Road Signs, Streetlights, Traffic Signals)				
	Bridges & Culverts	Bridge (over 3m span, falls under Ontario Structure Inspection Manual), Culvert (under 3m span)				
20	147-4	Mains, Valves & meters, Pump/lift stations, Treatment plant, Hydrant				
21	Water assets	Mains, Valves & meters, Pump/mitstations, meaning plant, mydrant Mains, Catch basins, Manholes, Ponds (wet or dry), Treatment plant				
22	Storm/Sanitary Sewers	Municipal buildings (includes administrative offices, town hall, park facilities, arenas, firehalls,				
	Non-Residential Building	libraries, museums etc.)				
23	Residential Building - low density	Social Housing - low density				
24	Residential Building - medium density	Social Housing - medium density				
25	Residential Building - high density	Social Housing - high density				
26	Vehicles ,	Light & Medium vehicles (Pickup truck, SUV, Van),				
		Heavy vehicles (Dump Truck, Street Sweeper, Vacuum Truck – over 4500kg and require safety				
		inspections),				
27		Fire Truck, Buses				
	Machinery & Equipment	Light equipment (small motorized equipment like lawnmowers, small utility vehicles, etc.), Medium				
		equipment (mid-sized motorized equipment like riding lawnmowers, ice resurfacing, sidewalk plows, etc.), Heavy equipment (large motorized equipment like backhoe, bulldozer, excavator, grader,				
28		loader, tractor, etc.), Trailers				
	Office Equipment & IT	Computers, desks, chairs				
29 30		•	l			

Purpose

A consolidated list of descriptions for all terms and categories used throughout the tool

Key Features

• Compiles the list of descriptions featured throughout the model

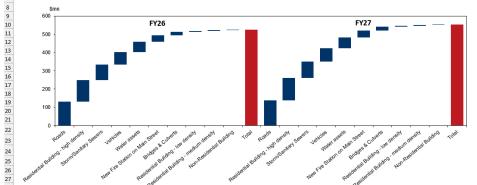
Outputs - Summary

Summary

Estimated tariff impact by asset and material type

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Figure 1: Estimated tariff impact by asset type



The Combined Ontario Municipalities plans to spend approximately \$26.0bn per year on the construction of municipal assets such as Roads, Residential Building - high density and Storm/Sanitary Sewers.

Based on the input assumptions, total capital expenditure across FY26 and FY27 is expected to increase by approximately \$1.1bn, from \$26.0bn to \$27.1bn

The bulk of the expenditure increase is expected to come from Roads and Residential Building - high density.

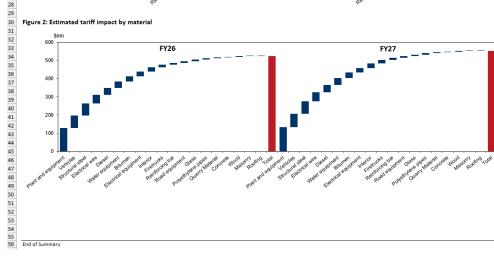
This assumes the imposition of a:

- 25% tariff on Plant and equipment & 16 other key construction inputs
- 10% tariff on Diesel
*average tariff across the two years

Purpose

High-level summary of key results, highlighting what is most important for **Municipal Treasurers**

- Easy to find headline numbers
- Simple visualisation breaking down the impact by year, asset and material type
- Automated text designed to highlight key findings
- Short summary of tariff assumptions



Outputs – Detailed Breakdown

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Detailed Breakdown

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Back to Contents Tab											
Roads				•							
				Baseline Cap	(Č) T	T			(č) 🦷	9	,
Input	Share	Exposure	% Retail	FY26	ex (şmn) FY27	Tari FY26	π FY27	Impact FY26	(Şmn) FY27	7 FY26	, FY2
Plant and equipment	8%	32%	80%	724	761	25%	25%	45.7	48.0	6.3%	6.3
Bitumen	14%	15%	60%	1304	1370	25%	25%	29.3	30.8	2.2%	2.3
Electrical wire	2%	81%	60%	193	203	25%	25%	23.4	24.6	12.1%	12.
Diesel	6%	45%	60%	579	609	10%	10%	15.8	16.6	2.7%	2.
Road equipment	2%	23%	80%	193	203	25%	25%	9.1	9.5	4.7%	4.
Quarry Material	4%	9%	60%	386	406	25%	25%	5.3	5.5	1.4%	1.
Reinforcing bar	3%	8%	60%	241	254	25%	25%	3.0	3.2	1.3%	1.
Concrete	5%	1%	60%	482.9	507.5	25%	25%	0.8	0.9	0.2%	0.
Labour	38%	N/A	N/A	3621.4	3805.9	N/A	N/A	0.0	0.0	0.0%	0.
Engineering design	20%	N/A	N/A	1931.4	2029.8	N/A	N/A	0.0	0.0	0.0%	0.
Total				9657	10149			132	139	1.4%	1.
				1	Roads						
	160										
	140										
	120		9.1				9.				
	100		15.8	3			16	.6			
	100		23.4	1			24	.6			
	80		23.4								
	60		29.5	3				.8			
	40										
	20		45.7	7		_	48	.0			
	0										
	0		FY26	5			FY	27			

The Combined Ontario Municipalities plans to spend approximately \$9.9bn per year on the construction of municipal Roads.

Based on the input assumptions, total capital expenditure across FY26 and FY27 is expected to increase by approximately \$271mn, from \$9.9bn to \$10.2bn

The bulk of the expenditure increase is expected to come from Plant and equipment and Bitumen.

This assumes the imposition of a:

- 25% tariff on Plant and equipment & 6 other key Roads construction inputs - 10% tariff on Diesel *average tariff across the two years

Purpose

Provide a detailed breakdown of the material cost increase for each asset type for **Municipal** Infrastructure Project Leads

- Detailed table with key assumptions & impact by year
- Visualisation breaking down the impact by year and material type
- Automated text designed to highlight key findings
- Drop-down toggle to change between asset types with table, chart and text updating automatically
- Comments in each of the column headings to user navigate the outputs

Outputs – Downloadable Outputs

B C D E F G H I J K L M N

Downloadable Outputs

A machine readable output table that can be imported into other visualisations or software packages

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6												
7	Asset	🔭 Input	Year 🔽	Asset Capex (\$bn 🔻	Shar 💌	Exposur	👻 % Reta 💌	Tariff 💌	Impact (\$bn 🔽	Baseline Capex (\$bn 🔻	% increas	
8	Residential Building - high density	Labour	FY26	5500.00	40%	N/A	N/A	N/A	0.00	2172.50	0.0%	
9	Residential Building - high density	Engineering design	FY26	5500.00	2%	N/A	N/A	N/A	0.00	110.00	0.0%	
10	Residential Building - high density	Reinforcing bar	FY26	5500.00	8%	8%	60%	25%	5.55	440.00	1.3%	
11	Residential Building - high density	Structural steel	FY26	5500.00	4%	53%	60%	25%	17.33	220.00	7.9%	
12	Residential Building - high density	Concrete	FY26	5500.00	10%	1%	60%	25%	0.95	550.00	0.2%	
13	Residential Building - high density	Masonry	FY26	5500.00	1%	10%	60%	25%	0.81	55.00	1.5%	
14	Residential Building - high density	Wood	FY26	5500.00	1%	14%	60%	25%	1.14	55.00	2.1%	
15	Residential Building - high density	Electrical wire	FY26	5500.00	2%	81%	60%	25%	13.31	110.00	12.1%	
16	Residential Building - high density	Glass	FY26	5500.00	4%	24%	60%	25%	7.99	220.00	3.6%	
17	Residential Building - high density	Roofing	FY26	5500.00	9%	0%	60%	25%	0.02	467.50	0.0%	
18	Residential Building - high density	Interior	FY26	5500.00	5%	54%	60%	25%	22.30	275.00	8.1%	
19	Residential Building - high density	Polyethylene pipes	FY26	5500.00	1%	13%	60%	25%	0.53	27.50	1.9%	
20	Residential Building - high density	Plant and equipmen	t FY26	5500.00	7%	32%	80%	25%	22.56	357.50	6.3%	
21	Residential Building - high density	Electrical equipment	FY26	5500.00	3%	49%	80%	25%	16.02	165.00	9.7%	
22	Residential Building - high density	Diesel	FY26	5500.00	5%	45%	60%	10%	7.48	275.00	2.7%	
23	Residential Building - high density	Labour	FY27	5780.00	40%	N/A	N/A	N/A	0.00	2283.10	0.0%	
24	Residential Building - high density	Engineering design	FY27	5780.00	2%	N/A	N/A	N/A	0.00	115.60	0.0%	
25	Residential Building - high density	Reinforcing bar	FY27	5780.00	8%	8%	60%	25%	5.83	462.40	1.3%	
26	Residential Building - high density	Structural steel	FY27	5780.00	4%	53%	60%	25%	18.21	231.20	7.9%	
27	Residential Building - high density	Concrete	FY27	5780.00	10%	1%	60%	25%	0.99	578.00	0.2%	
28	Residential Building - high density	Masonry	FY27	5780.00	1%	10%	60%	25%	0.85	57.80	1.5%	
29	Residential Building - high density	Wood	FY27	5780.00	1%	14%	60%	25%	1.20	57.80	2.1%	
30	Residential Building - high density	Electrical wire	FY27	5780.00	2%	81%	60%	25%	13.99	115.60	12.1%	
31	Residential Building - high density	Glass	FY27	5780.00	4%	24%	60%	25%	8.40	231.20	3.6%	
32	Residential Building - high density	Roofing	FY27	5780.00	9%	0%	60%	25%	0.02	491.30	0.0%	
33	Residential Building - high density	Interior	FY27	5780.00	5%	54%	60%	25%	23.43	289.00	8.1%	
34	Residential Building - high density	Polyethylene pipes	FY27	5780.00	1%	13%	60%	25%	0.56	28.90	1.9%	
35	Residential Building - high density	Plant and equipmen	t FY27	5780.00	7%	32%	80%	25%	23.70	375.70	6.3%	
36	Residential Building - high density	Electrical equipment	FY27	5780.00	3%	49%	80%	25%	16.84	173.40	9.7%	
37	Residential Building - high density	Diesel	FY27	5780.00	5%	45%	60%	10%	7.86	289.00	2.7%	
38	Residential Building - medium density	Labour	FY26	186.00	42%	N/A	N/A	N/A	0.00	77.19	0.0%	
39	Residential Building - medium density	Reinforcing bar	FY26	186.00	3%	8%	60%	25%	0.07	5.58	1.3%	
40	Residential Building - medium density	Structural steel	FY26	186.00	2%	53%	60%	25%	0.29	3.72	7.9%	
41	Residential Building - medium density	Concrete	FY26	186.00	4%	1%	60%	25%	0.01	7.44	0.2%	
42	Residential Building - medium density	Masonry	FY26	186.00	2%	10%	60%	25%	0.05	3.72	1.5%	

Purpose

Provide users with the raw outputs that can be imported into other visualisation software

- Output table that allows users to download the outputs themselves, and then import into their preferred visualisation or software package
- Comments in each of the column headings to user navigate the outputs

Model Calculations

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Purpose

If the user wises to dive deeper into the background calculations they are all accessible

- Stores all the background calculations on a single worksheet – organised by function and purpose
- This allows interested users to understand the calculations that take place between the inputs and outputs
- This allows them to also adjust core input assumptions should they wish (i.e. material intensity or US import share).

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